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### Congress of the United States Mashington, DC 20515

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The Honorable Michael Powell Chairman Federal Communications Commission 445 12<sup>th</sup> Street, SW Washington, D.C. 20554 OPERAL COMMUNICATIONS COMMISSION
OF THE SECRETARY

98-2061

Dear Mr. Chairman:

Two years ago many of us from the Texas congressional delegation wrote to your predecessor to call his attention to an innovative wireless technology, developed in Texas by Northpoint Technology, that would provide much-needed competition to cable and DBS incumbents. For Texans in less populated areas, it would provide the only access to local television signals and high-speed Internet service.

Currently, there are a total of 130 television stations operating the 19 local television markets that serve the State of Texas. Northpoint Technology will carry all of those stations on the first day it commences operations. In marked contrast, the DBS carriers have opted to carry a total of only 16 stations and serve only 4 markets, leaving behind the majority of stations in Texas.

Many Texans are unable to get broadband access to the Internet, and those who do often have to pay hefty rates. Northpoint's digital system would enable all Texans to enjoy the same broadband opportunities that are now available only to consumers in more populated centers.

When the delegation wrote to your predecessor, Northpoint's system had been tested twice under experimental licenses, with no reported interference to any DBS subscriber. As the comment period on the relevant rulemaking concluded in the spring of 1999, it seemed reasonable to expect a timely decision on whether to grant licenses to Northpoint's affiliates.

We write to you today to express our concern with the Commission's inaction on this matter. It is our understanding that in the two years that have transpired since the first delegation letter, Northpoint's system could have been fully deployed throughout all of the nation's 210 local television markets.

The Satellite Home Viewer Improvement Act directed the Commission - by no later than November 29, 2000 - to "take all actions necessary to make a determination regarding licenses" for services (such as Northpoint's) that are capable of delivering local signals into markets not

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served by DBS. On that deadline date, the Commission concluded Northpoint would not cause harmful interference to DBS.

It appears the Commission is now on a course to actually prolong a decision on the licenses by commencing entirely new rulemaking procedures regarding the allocation of licenses, including seeking comment on holding an auction. While auctions have merit for many services, we do not support them in this case because no company, other than Northpoint, has demonstrated a terrestrial technology that can share the spectrum with DBS. Thus, an auction would not hasten service to the public, but delay it, perhaps indefinitely.

Further, we understand that Northpoint applied to the FCC at the same time as eight satellite applicants, none of whom the Commission plans to subject to an auction. Basic fairness and good public policy dictate that companies who apply on the same day to use the same resources be treated in the same manner.

We hope that the FCC can resolve this long-standing regulatory issue in a matter of weeks. Northpoint first brought its system to the FCC in 1994, and we are confident that you will agree that it is time to clear the regulatory obstacles so that this technology can finally enter the marketplace.

Thank you for your consideration of this matter. We look forward to hearing from you.

Sincerely,

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The Honorable Lloyd Doggett U.S. House of Representatives 328 Cannon House Office Building Washington, D.C. 20515

Dear Congressman Doggett:

Thank you for your recent letter concerning Northpoint Technology, Ltd., which, through its subsidiaries, Broadwave USA, L.L.C., et al., filed applications for licenses to deploy broadband and local television service. The licensing issues presented in this proceeding are novel because of the multi-use purposes that are raised by the allocation plan. In particular, there are significant issues concerning the different licensing regimes between satellite and terrestrial operations, and the Commission's statutory requirements to auction terrestrial licenses.

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In the R&O and FNPRM, the Commission sought comment on the appropriate disposition of the waiver requests and applications filed by Northpoint and several other applicants. Thus, the Commission decided to hold in abeyance all of the waiver requests and applications submitted in this proceeding, pending resolution of these issues. The pleading cycle for comments and reply comments on the FNPRM was March 12, 2001 and April 5, 2001, respectively. In mid-March, 2001, the Commission also received petitions for reconsideration of the R&O.

The MITRE Report found that MVDDS/DBS bandsharing appears feasible if suitable mitigation measures are applied. As the Commission noted previously in its R&O and FNPRM, the MVDDS sharing of the 12.2-12.7 GHz band does pose an interference risk to DBS operation in many realistic operational situations. The MITRE Report agreed with the Commission's conclusions that a wide variety of mitigation techniques exist that can greatly reduce or eliminate the geographical extent of potential MVDDS interference impact on DBS.

The Commission is working expeditiously to develop the record in this proceeding so that we can resolve the waivers and applications, and set out the process and rules by which MVDDS will be licensed and deployed. I appreciate your continuing interest and concern in this important area.

Sincerely,

Michael K. Powell



The Honorable Lamar S. Smith U.S. House of Representatives 2231 Rayburn House Office Building Washington, D.C. 20515

#### Dear Congressman Smith:

Thank you for your recent letter concerning Northpoint Technology, Ltd., which, through its subsidiaries, Broadwave USA, L.L.C., et al., filed applications for licenses to deploy broadband and local television service. The licensing issues presented in this proceeding are novel because of the multi-use purposes that are raised by the allocation plan. In particular, there are significant issues concerning the different licensing regimes between satellite and terrestrial operations, and the Commission's statutory requirements to auction terrestrial licenses.

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Michael K. Powell



The Honorable Kay Granger U.S. House of Representatives 435 Cannon House Office Building Washington, D.C. 20515

#### Dear Congresswoman Granger:

Thank you for your recent letter concerning Northpoint Technology, Ltd., which, through its subsidiaries, Broadwave USA, L.L.C., et al., filed applications for licenses to deploy broadband and local television service. The licensing issues presented in this proceeding are novel because of the multi-use purposes that are raised by the allocation plan. In particular, there are significant issues concerning the different licensing regimes between satellite and terrestrial operations, and the Commission's statutory requirements to auction terrestrial licenses.

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The Honorable Max Sandlin U.S. House of Representatives 324 Cannon House Office Building Washington, D.C. 20515

Dear Congressman Sandlin:

Thank you for your recent letter concerning Northpoint Technology, Ltd., which, through its subsidiaries, Broadwave USA, L.L.C., et al., filed applications for licenses to deploy broadband and local television service. The licensing issues presented in this proceeding are novel because of the multi-use purposes that are raised by the allocation plan. In particular, there are significant issues concerning the different licensing regimes between satellite and terrestrial operations, and the Commission's statutory requirements to auction terrestrial licenses.

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Sincerely,

Michael K. Powell



The Honorable Ken Bentsen U.S. House of Representatives 405 Cannon House Office Building Washington, D.C. 20515

#### Dear Congressman Bentsen:

Thank you for your recent letter concerning Northpoint Technology, Ltd., which, through its subsidiaries, Broadwave USA, L.L.C., et al., filed applications for licenses to deploy broadband and local television service. The licensing issues presented in this proceeding are novel because of the multi-use purposes that are raised by the allocation plan. In particular, there are significant issues concerning the different licensing regimes between satellite and terrestrial operations, and the Commission's statutory requirements to auction terrestrial licenses.

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Michael K. Powell



The Honorable Nick Lampson U.S. House of Representatives 417 Cannon House Office Building Washington, D.C. 20515

#### Dear Congressman Lampson:

Thank you for your recent letter concerning Northpoint Technology, Ltd., which, through its subsidiaries, Broadwave USA, L.L.C., et al., filed applications for licenses to deploy broadband and local television service. The licensing issues presented in this proceeding are novel because of the multi-use purposes that are raised by the allocation plan. In particular, there are significant issues concerning the different licensing regimes between satellite and terrestrial operations, and the Commission's statutory requirements to auction terrestrial licenses.

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The Honorable Sheila Jackson-Lee U.S. House of Representatives 403 Cannon House Office Building Washington, D.C. 20515

Dear Congresswoman Jackson-Lee:

Thank you for your recent letter concerning Northpoint Technology, Ltd., which, through its subsidiaries, Broadwave USA, L.L.C., et al., filed applications for licenses to deploy broadband and local television service. The licensing issues presented in this proceeding are novel because of the multi-use purposes that are raised by the allocation plan. In particular, there are significant issues concerning the different licensing regimes between satellite and terrestrial operations, and the Commission's statutory requirements to auction terrestrial licenses.

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The Honorable Ron Paul U.S. House of Representatives 203 Cannon House Office Building Washington, D.C. 20515

Dear Congressman Paul:

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The Honorable Jim Turner U.S. House of Representatives 208 Cannon House Office Building Washington, D.C. 20515

Dear Congressman Turner:

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The Honorable Charles Stenholm U.S. House of Representatives 1211 Longworth House Office Building Washington, D.C. 20515

Dear Congressman Stenholm:

Thank you for your recent letter concerning Northpoint Technology, Ltd., which, through its subsidiaries, Broadwave USA, L.L.C., et al., filed applications for licenses to deploy broadband and local television service. The licensing issues presented in this proceeding are novel because of the multi-use purposes that are raised by the allocation plan. In particular, there are significant issues concerning the different licensing regimes between satellite and terrestrial operations, and the Commission's statutory requirements to auction terrestrial licenses.

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The Honorable Eddie Bernice Johnson U.S. House of Representatives 1511 Longworth House Office Building Washington, D.C. 20515

Dear Congresswoman Johnson:

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Traditionally, licensing in the terrestrial wireless services requires a rule making proceeding to allocate spectrum and establish service rules before applications are accepted for filing. For that reason, none of the applications and associated waiver requests to provide terrestrial use of the 12.2-12.7 GHz band have been accepted for filing to date. On November 29, 2000, the Commission adopted a Report and Order and Further Notice of Proposed Rule Making ("R&O and FNPRM") authorizing a new terrestrial fixed Multichannel Video Distribution and Data Service ("MVDDS") in the 12.2-12.7 GHz band. In the R&O and FNPRM, the Commission set in motion the final regulatory process for licensing MVDDS. In doing so, the R&O and FNPRM concluded that the Commission complied with the November 29, 2000 deadline imposed by the "Rural Local Broadcast Signal Act."

In the R&O and FNPRM, the Commission sought comment on the appropriate disposition of the waiver requests and applications filed by Northpoint and several other applicants. Thus, the Commission decided to hold in abeyance all of the waiver requests and applications submitted in this proceeding, pending resolution of these issues. The pleading cycle for comments and reply comments on the FNPRM was March 12, 2001 and April 5, 2001, respectively. In mid-March, 2001, the Commission also received petitions for reconsideration of the R&O.

The MITRE Report found that MVDDS/DBS bandsharing appears feasible if suitable mitigation measures are applied. As the Commission noted previously in its R&O and FNPRM, the MVDDS sharing of the 12.2-12.7 GHz band does pose an interference risk to DBS operation in many realistic operational situations. The MITRE Report agreed with the Commission's conclusions that a wide variety of mitigation techniques exist that can greatly reduce or eliminate the geographical extent of potential MVDDS interference impact on DBS.

The Commission is working expeditiously to develop the record in this proceeding so that we can resolve the waivers and applications, and set out the process and rules by which MVDDS will be licensed and deployed. I appreciate your continuing interest and concern in this important area.

Sincerely,

Michael K. Powell